Challenges of the Economic Crisis for Mental Health and Mental Health Services: A European Perspective

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Gamian Europe Regional Seminar: Impact of the financial crisis on Mental Health Dublin, June 2013

Structure

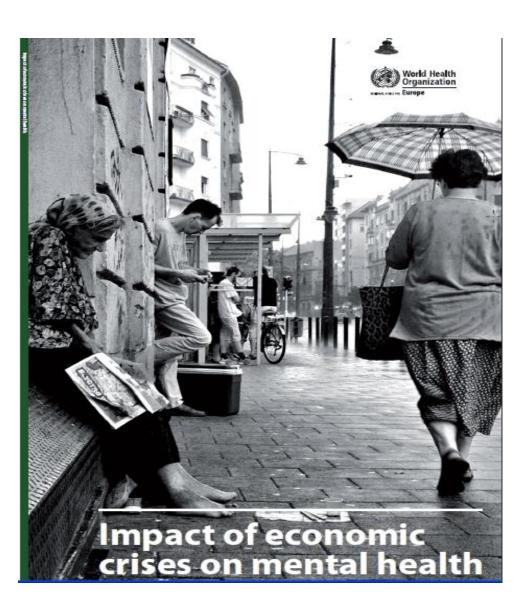
 Challenges for mental health from economic shocks

 Challenges for the funding and organisation of mental health services

 Challenges for investment in services to protect mental health during time of economic uncertainty

Economic shocks have consequences for population mental health

Impact of economic crises on mental health



Previous crises: increases in unemployment and poverty increase the risk of poor mental health

Debt and other financial difficulties have a negative impact on mental health

Unemployment and poverty can contribute to depression and increase suicide risk

Wahlbeck, Anderson, Basu, McDaid et Stuckler, WHO, 2011

Economic risk factors for mental health

Determinant	Mediated by	Health Impacts	Population most at risk
Rising	Financial strain; loss	Psychological	Young aged 15-24
unemployment	of: social status;	distress, alcohol	Middle-aged & unmarried
	identity; self-esteem,	abuse, depression	men/single women
	physical and mental	and suicides	
	activity		
Job insecurity	Narrowing of options	Common mental	Low skilled; public sector
	& choices; loss of	health problems; job	workers and others in
	control; fear of job loss; financial	stress	sectors having to reduce personnel
	difficulties: workload		personner
	increase:		
Households in	Financial strain; worry	Poorer mental health.	low income workers;
high debt	Housing payment	Risk factor for mental	those with little
increase	problems; consumer	disorder; increased	experience of coping with
	debt	occurrence of major	hardship; single,
		depression	females/mothers
Increased	Social exclusion;	Mental health	Poor or living near the
poverty	inequality	problems; depression and suicide;	poverty line; children
		developmental deficit	growing up in extreme poverty: low educational
		(emotional, cognitive,	levels
		physical)	10,010
Adverse life style	Increased alcohol	Rise in suicide;	Lower educational group
changes	intake; binge drinking	alcohol related deaths	
Families under	Strain on parental	Poor mental health;	Mothers, children &
pressure	mental health; marital	feelings of	adolescents
	interaction	helplessness; young -	
		confusion, anger &	
Costo in books	l and of state and	insecurity	A
Cuts in health	Loss of state support	As above	As above; families
systems & social protection	to mitigate against the impact of economic		
protection	downturn		
	GOWITCHITI		

Unemployment and mental health

Systematic review and meta analysis of 237 cross-sectional and 87 ongitudinal studies of the effect of unemployment on mental health (Paul & Moser 2009)

Unemployment causes distress

Psychological problems twice as common (34%) in unemployed compared to employed (16%)

Men and manual workers more distressed by unemployment

Greater negative effects on mental health with longer duration of unemployment

Greater negative effects in countries underdeveloped economically, with poor unemployment protection and greater income inequality

Economic hardship -> depression

Examine the prevalence of depression and the association between economic hardship (income quintile) and depression at national level in Europe

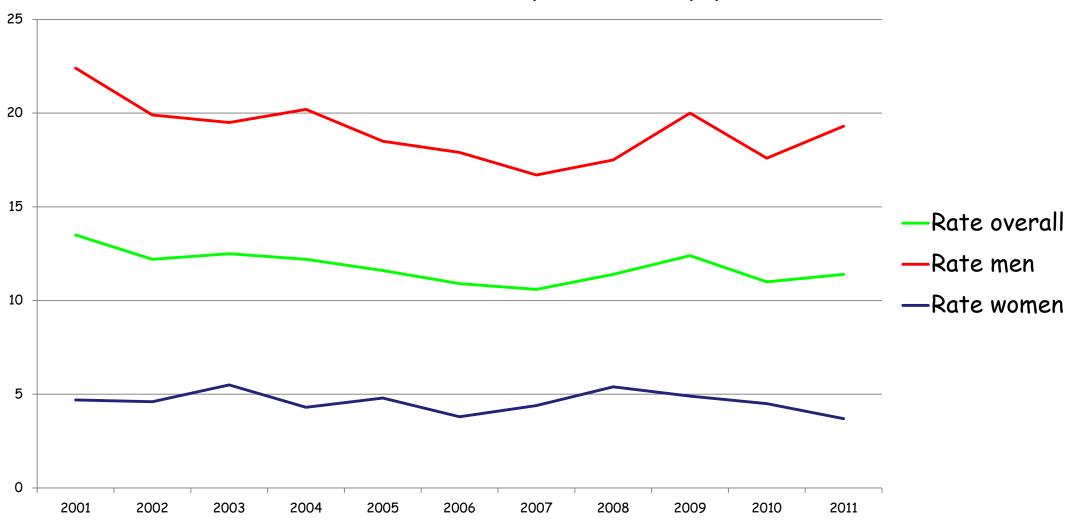
Source: WHO's World Health Survey 2002 (http://www.who.int/healthinfo/survey/en/index.html)

Definition: Receiving a diagnosis of depression in the last 12 months (one-year prevalence among adults 18 years+)

Limited data from Germany, Luxembourg, Netherlands, Norway, Slovenia and Turkey

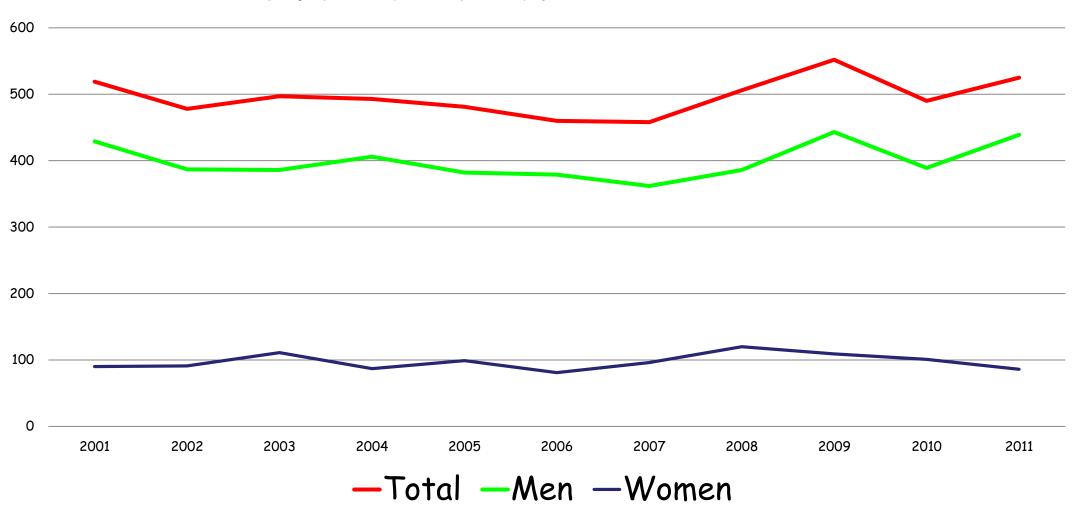
Suicide trends: Ireland

Ireland: Suicide rate per 100,000 population



Source CSO, 2013

Suicides: Ireland 2001 - 2011



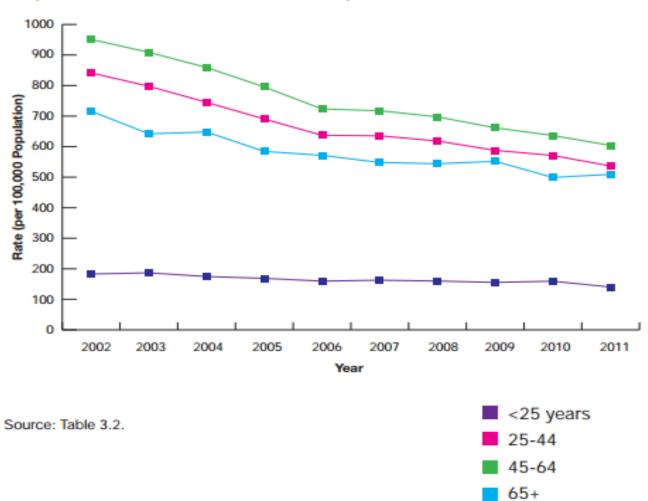
Source CSO, 2013

Inpatient admissions: Ireland

TABLE 3.2
PSYCHIATRIC HOSPITALS AND UNITS SUMMARY STATISTICS, 2002 TO 2011

											% Cha	nge
	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2002-2011	2010-2011
Number of In-Patient Admissions	23,677	23,031	22,279	21,253	20,288	20,769	20,752	20,195	19,619	18,992	-19.8	-3.2
% Male	51.6	50.8	51.0	50.9	50.6	49.9	49.7	50.1	50.2	50.5	-2.1	0.6
% Female	48.4	49.2	49.0	49.1	49.4	50.1	50.3	49.9	49.8	49.5	2.3	-0.6
Admission Rate per 100,000 Population by Age Group							Ţ					
<25 years	182.9	186.8	174.7	168.7	159.6	162.6	159.8	155.5	159.4	140.1	-23.4	-12.1
25-44	841.4	797.7	745.1	690.3	637.1	635.4	618.5	587.7	571.1	536.4	-36.2	-6.1
45-64	951.2	908.8	859.0	795.3	723.3	717.5	697.5	661.6	636.4	604.0	-36.5	-5.1
65+	716.1	642.0	647.8	584.2	571.5	548.2	543.8	551.9	499.1	509.3	-28.9	2.0
Total	603.8	578.1	550.5	514.0	479.2	478.6	469.1	452.9	438.8	413.9	-31.5	-5.7
Total of In-Patient Census	3,891	3,658	3,556	3,475	3,332	3,314		-	2,812	•	-27.7	-15.1*

FIGURE 3.7
PSYCHIATRIC HOSPITALS AND UNITS: ADMISSION RATE PER
100,000 POPULATION BY AGE GROUP, 2002-2011



Decline in Happiness

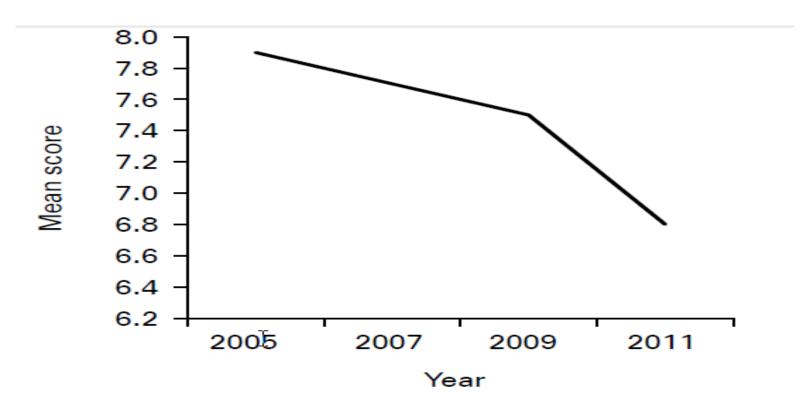
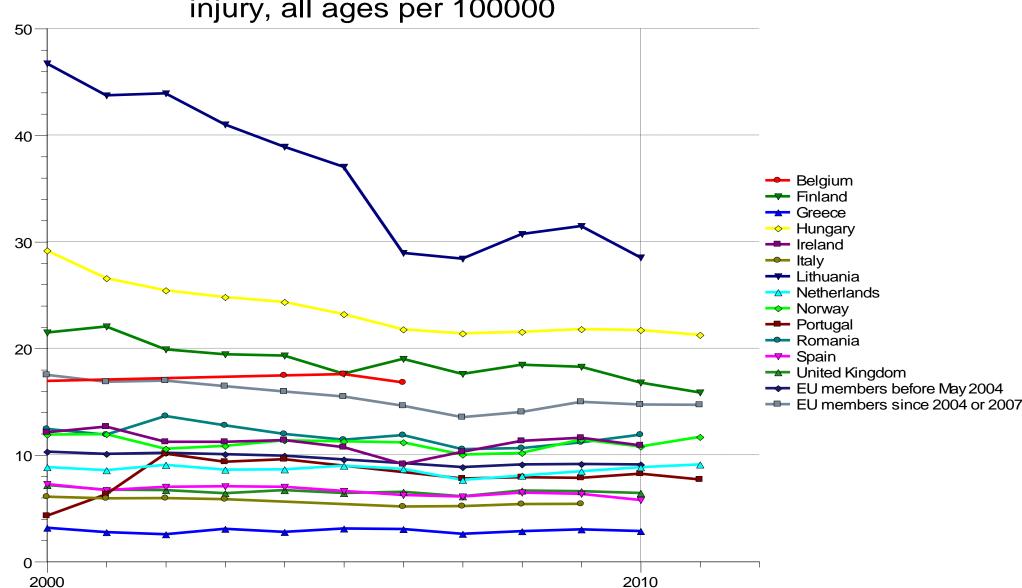


Fig. 1
Self-rated happin

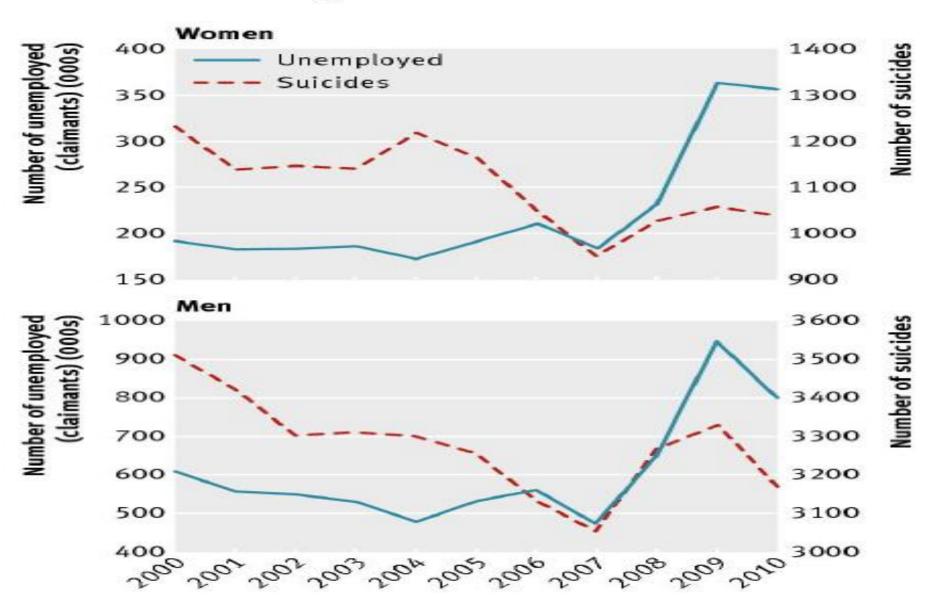
Self-rated happiness in Ireland, 2005–11. Data are derived from the European Social Survey, 2005–11/12 (Jowell & Central Coordinating Team, 2007) (http://www.europeansocialsurvey.org). Respondents rated their happiness between 0 (extremely unhappy) and 10 (extremely happy) in response to the question 'Taking all things together, how happy would you say you are?' The figure is based in part on Doherty & Kelly (2013).

An impact on suicide rates?

SDR, suicide and self-inflicted injury, all ages per 100000



Unemployment claims and suicide rates in England



Income inequalities and mental health: 10 years following economic crisis

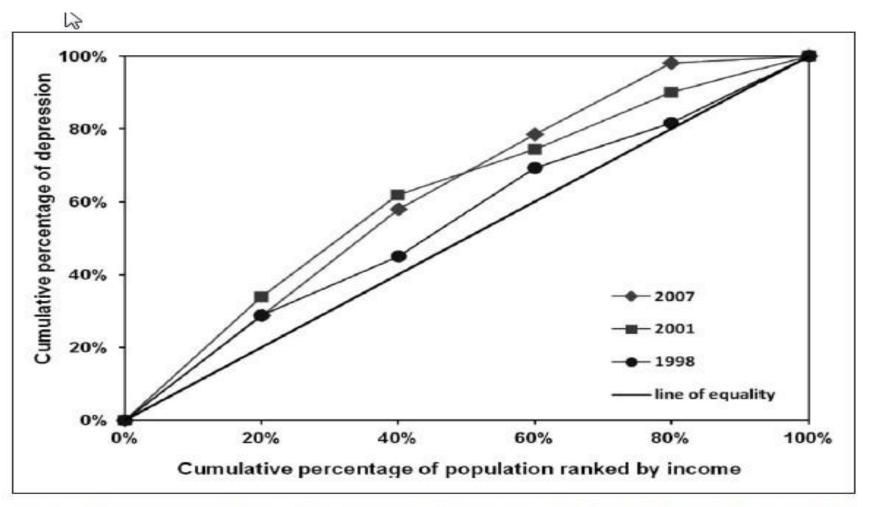


Figure 1 Concentration curves for depression in South Korea from 1998 to 2007

Income inequalities and mental health: 10 years following economic crisis

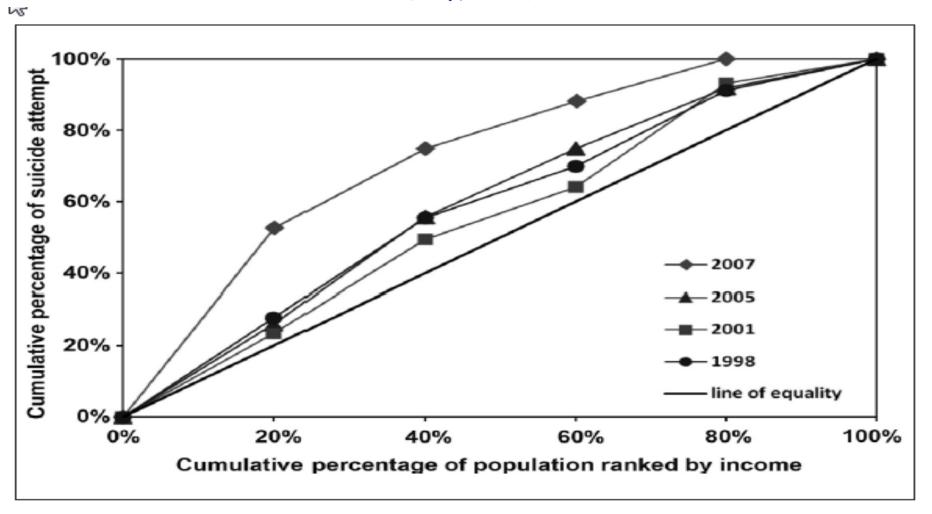
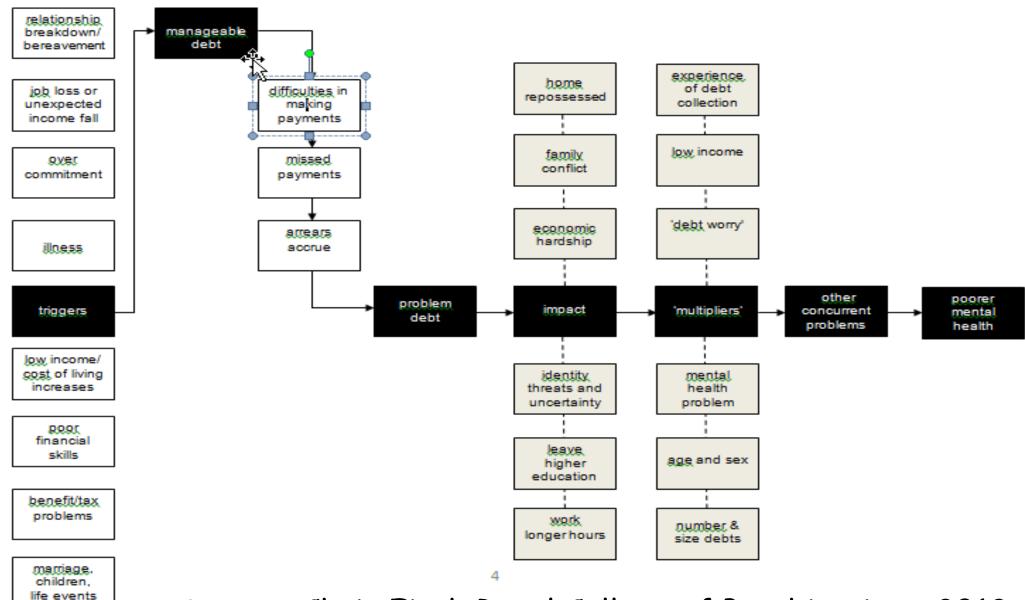


Figure 3 Concentration curves for suicide attempts in South Korea from 1998 to 2007

Debt and Mental Health: Conceptual Framework



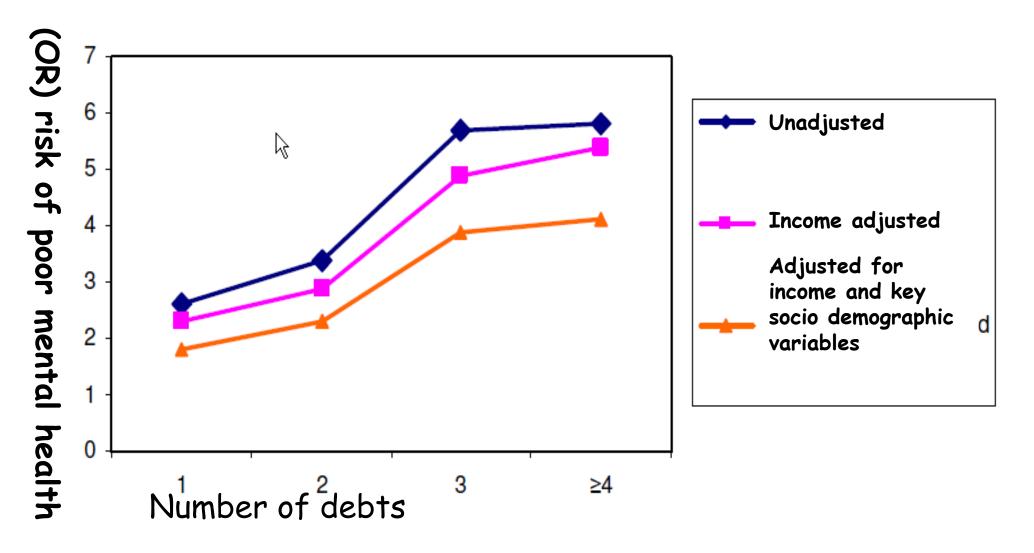
Source: Chris Fitch Royal College of Psychiatrists, 2012

Debt has an impact on risk of poor mental health

- 2406 British adults
- Looked at 'financial difficulties' (a single measure of different debts) at baseline and 18 months follow-up
- For individuals with depression at baseline, the odds of depression at 18 months were **four times** higher for those with financial difficulty at baseline than no difficulty (95% CI 1.19-14.80).
- For individuals not depressed at baseline, the comparative odds of depression at 18 months were twice as great for those reporting financial difficulties at baseline (95% CI, 1.05-3.98).
- Took account of employment, material standard of living (a 'wealth' measure of income and housing), and baseline psychiatric symptoms.

Skapinakis P, Weich S, Lewis G, Singleton N, Araya R. Socio-economic position and common mental disorders: Longitudinal study in the general population in the UK. *Br J Psychiatry* 2006; **189**: 109-17.

Risk of poor mental health in people with debt in Great Britain



Jenkins R et al. Debt, income and mental disorder in the general population. *Psychological Medicine*, 2008, 38:1485–1493.

Risk of debt higher for many common mental health problems

Table 2 Debt correlates of six common mental disorders

	Unadjusted OR	95% CI	P values	Adjusted OR ^a	95% CI	P values
Phobia						
Not in debt	1.00	_	_	1.00	_	_
In debt	7.23	4.81,10.88	< 0.001	3.83	2.43-6.05	< 0.001
OCD						
Not in debt	1.00	_	_	1.00	_	_
In debt	4.79	2.94-7.70	< 0.001	2.27	1.32-3.90	0.002
Depressive episod	de					
Not in debt	1.00	_	_	1.00	_	_
In debt	4.08	2.87-5.81	< 0.001	2.36	1.59-3.50	< 0.001
Panic disorder						
Not in debt	1.00	_	_	1.00	_	_
In debt	3.81	2.28-6.40	< 0.001	3.14	1.79-5.52	< 0.001
Generalized anxi	ety disorder					
Not in debt	1.00	_	_	1.00	_	_
In debt	3.49	2.65-4.60	< 0.001	2.51	1.85-3.41	< 0.001
Mixed anxiety an	d depressive disorder					
Not in debt	1.00	_	_	1.00	_	_
In debt	2.61	2.10-4.55	< 0.001	2.10	1.65-2.66	< 0.001

a: Adjusted for age, sex, marital status, employment status and tenure

Source: Meltzer, Bebbington, Brugha, Farrell & Jenkins 2012

European Journal of Public Health (Advance Access)

Number of debts and source of debt impacts on mental health

Table 4 Prevalence of CMD by source of debt, number of debts, source of loan and number of lenders

Source of debt	No debt	Housing ^a	Utilities ^b	Shopping ^c	Other debts ^d
Any CMD (%)	13.9	41.8	44.1	44.8	40.8
Base	6678	342	247	192	285
Number of debts	0	1	2	3	4+
Any CMD (%)	13.9	32.3	27.0	54.3	54.3
Base	6678	279	148	70	127
Source of loan	Family	Friends	Pa	awnbroker	Moneylender
Any CMD (%)	34.2	44.3	4!	5.3	57.5
Base	491	185	7!	5	40
Number of lenders	0		1	2	3
Any CMD (%)	13.9		34.8	42.7	52.2
Base	6678		475	124	25

a: Housing debts comprise arrears in rent, mortgage and council tax

Source: Meltzer, Bebbington, Brugha, Farrell & Jenkins 2012 European Journal of Public Health (Advance Access)

b: Utilities debt comprise arrears in gas, electricity and water

c: Shopping debts comprise arrears in hire purchase, credit card and mail order

d: Other debts include arrears in telephone, TV licence, road tax and child maintenance

Debt and suicide

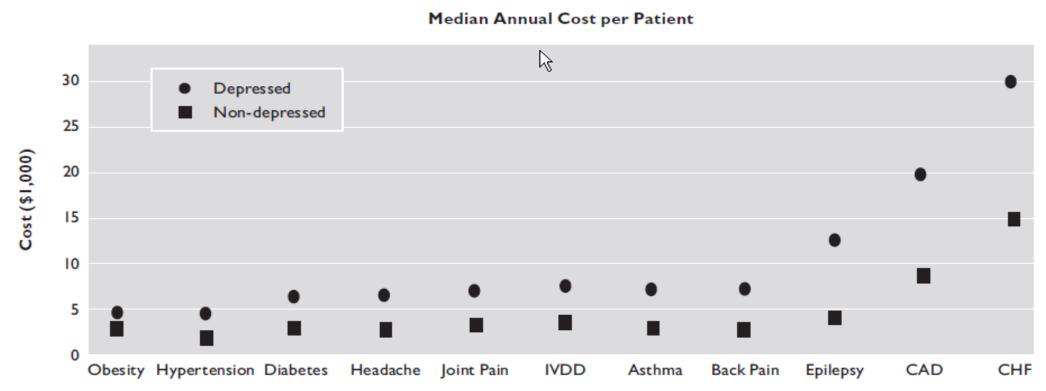
- Finland: Survey of 5,000 people found those who had difficulties in repaying debts 3 times more likely to have suicidal thoughts. [Hintikka et al 1998 Acta Psychiatrica Scandinavica]
- England: Survey of 7000 people: Those in debt twice as likely to think about suicide. Number of debts, source of debt and reason play important role. [Melzer et al 2011, Psychological Medicine]

Economic crises put families at risk

- Cuts in pre-school support and educational support in schools could have life long consequences for psychological wellbeing
- Economic stress through its influence on parental mental health, marital interaction and parenting, impacts on the mental health of children and adolescents
- In Finland, after severe economic recession in early 1990s, at age 21 25% of those born in 1987 had committed a criminal offence and 20% had received psychiatric care

Impacts on chronic disease management

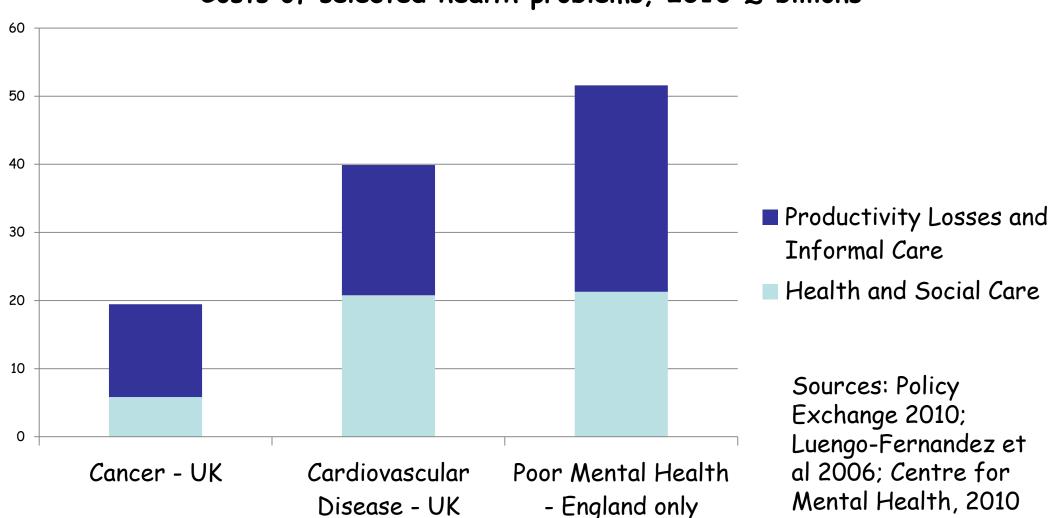
FIGURE 1. Annual Per-Patient Cost With and Without Depression



Costs of antidepressant prescriptions and mental health treatment are excluded. CHF: congestive heart failure; CAD: coronary artery disease; IVDD: intervertebral disc disease.

A major impact on the economy

Costs of selected health problems, 2010 £ billions



Total economic costs of poor mental health

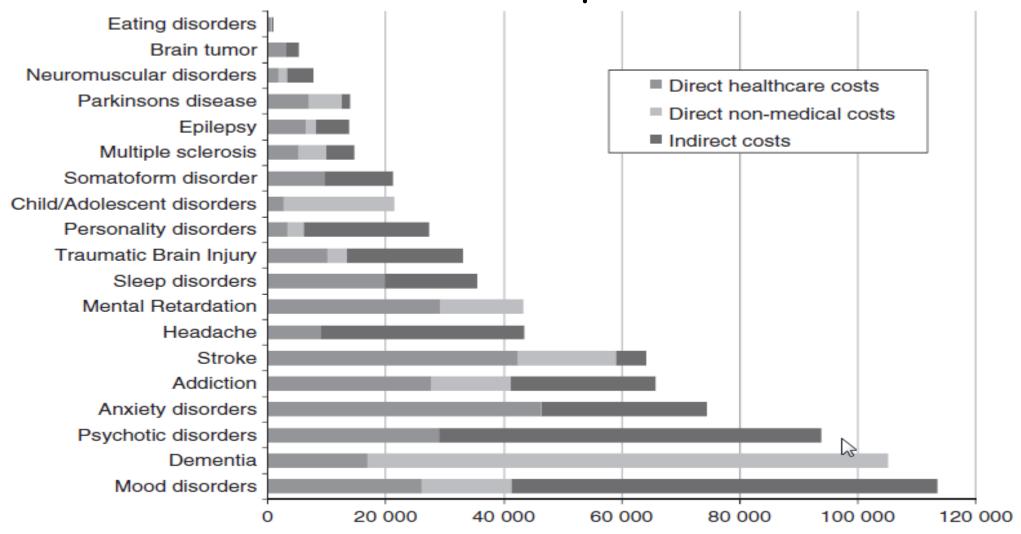


Figure 3 Total cost by disorder and type of cost (€PPP million, 2010), all disorders.

Gustavsson et al 2011 European Neuropsychopharmacology

Challenges to the funding of mental health services due to economic cutbacks

Budgets under pressure



Mental health fund cut to offset HSE deficit

MARTIN WALL and PAUL CULLEN

MORE THAN €50 million allocated by the Government to develop mental health and primary care services this year is to be used to offset the deficit in the Health Service Executive.

As tension continues between the Coalition parties over cuts in services, the Department of Health said last night that "unspent service development money is to be used on a once-off basis to fund services that are experiencing an overrun due to increased demand".

The planned investment programmes affected by the move are being spearheaded by Labour Party Ministers of State Kathleen Lynch and Róisín Shortall.

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Motorbike crash survivor Mark Rohan wins gold back in saddle

- Mental health budgets under great pressure
- Perception that mental health not as important as physical health?
- Historically mental health & health promotion vulnerable
- 55% cut in Greece
- Cuts in Spain impact on support for carers and community services

Under the original plane 625 million was to be invested in mental

Changes in Planned Mental Health Expenditure Ireland 2008 - 2011

TABLE 6.2
HSE NON-CAPITAL VOTED EXPENDITURE, 2008 to 2011

					% C	hange
	2008 (€'000s)	2009 (€'000s)	2010 (€'000s)	2011 (€'000s)	2008-2011	2010-2011
Primary, Community and Continuing Care						
Care of Older People	1,739,128	1,738,659	1,683,637	1,433,000		
Children and Families	653,477	641,951	633,064	547,000		
Care for Persons with Disabilities	1,548,718	1,520,003	1,454,537	1,576,000		
Mental Health	1,043,816	1,006,682	963,324	712,000	-	
Primary Care & Community Health*	3,758,772	4,126,705	3,811,438	2,835,000		
Multi Care Group Services^				486,000		
Palliative Care & Chronic Illness [^]				81,000		
Social Inclusion [^]				119,000	-	
Other^				79,000		
Primary, Community and Continuing Care Total	8,743,911	9,034,000	8,546,000	7,868,000	-10.0	-7.9
National Hospitals Office	5,272,179	5,475,000	5,428,000	4,207,000		
Long Term Charges Repayment Scheme	236,000	80,000	20,000	10,500		
Corporate#				429,000		
Statutory Pensions#				606,000	-	
Other	100,552	109,354	171,470	448,493		
HSE Gross Non-Capital Vote Total	14,352,642	14,698,354	14,165,470	13,568,993	-5.5	-4.2
Total Appropriations-in-Aid	2,250,688	3,236,270	3,544,140	1,439,848	-36.0	-59.4
HSE Net Non-Capital Vote Total	12,101,954	11,462,084	10,621,330	12,129,145	0.2	14.2

Figure 4: Total Real Investment in Adult Mental Health services 2001/02 to 2011/12 (at 2011/12 pay and price levels)

Real Term Investment in £'Billions

		Estimated			
	Reported	Unreported	Total	Annual	
Year	Investment	Investment	Investment	Increase	% Increase
2001/02	4.002	0.160	4.162		
2002/03	4.348	0.274	4.622	0.460	11.1%
2003/04	4.773	0.040	4.814	0.191	4.1%
2004/05	5.309	0.055	5.364	0.550	11.4%
2005/06	5.442	0.262	5.703	0.339	6.3%
2006/07	5.618	0.194	5.812	0.108	1.9%
2007/08	6.066	0.019	6.085	0.274	4.7%
2008/09	6.249	0.046	6.295	0.210	3.4%
2009/10	6.298	0.338	6.636	0.341	5.4%
2010/11	5.780	0.914	6.694	0.058	0.9%
2011/12	5.717	0.912	6.629	-0.066	-1.0%
Increase in	the 10 years 20	001/02 to 2011/12	2.467		59.3%

National Survey of Investment in Mental Health Services in England; Mental Health Strategies 2012

Challenges for investing in services to protect mental health during an economic crisis

Actions to alleviate the mental health impact of the economic crisis

Kristian Wahlbeck¹, David McDaid²

¹Finnish Association for Mental Health, Maistraatinportti 4 A, FI-00240 Helsinki, Finland; ²LSE Health and Social Care and European Observatory on Health Systems and Policies, London School of Economics and Political Science, London, UK

The current global economic crisis is exp death rates in affected countries. In nati pronounced. Research indicates that the r aims to outline how countries can safegu health cannot be achieved by the health s tem, and all sectors of society have to be support people at risk and can prevent m be geared to support the modernization of aiming at helping people retain or re-gain can also make a difference. Alcohol price

Opportunity for actions within mental health care systems and also for health promotion/public health strategies

e suicide and alcohol-related nomic downturn may be less is policy measures. This paper It indicates that good mental of the remits of the health sysponsive primary care services iental health services need to be labour market programmes is and save lives. Support to

tackle unmanageable debt will also help to reduce the mental neatth impact of the crisis. White the current economic crisis may have a major impact on mental health and increase mortality due to suicides and alcohol-related disorders, it is also a window of opportunity to reform mental health care and promote a mentally healthy lifestyle.

Key words: Mental health, economic crisis, suicide prevention, social policy

(World Psychiatry 2012;11:139-145)

Risks to mental health can be mitigated

- Improved responsiveness of health services to changes in social, employment and income status of the population and early recognition of mental health problems, suicidal ideas and heavy drinking will help reduce human toll of recession.
- Not just about protecting spending on mental health services; restructuring as well
- More focus on primary care to increase access to services and shift the focus to prevention and early detection of mental health problems

Active Labour Markets

- Actions to help people to find employment: include labour market training, special programmes for young people in transition from school to work; programmes to provide or promote employment for people with disabilities.
- Psychological support for unemployed people to promote mental health and increase re-employment rates.
- Psychological support for people who lose their jobs as part of redundancy package that employers must provide
- Each \$100 per capita on active labour market programmes reduces by 0.4% the impact of a 1% rise in unemployment on suicide (Stuckler et al 2009)

Family and Parenting Support Programmes

- Family support programmes help with costs of raising children, as well as maternity/paternity and parental leave
- Critical at time when parental mental health may be under pressure
- Investment in measures to support the well-being of parents and their children can be protective of mental health, with long-term economic gains outweighing short-term costs (McDaid & Park 2011)
- Each \$100 per capita on family support programmes reduces by 0.2% the impact of a 1% rise in unemployment on suicide (Stuckler et al 2009)

Control of alcohol price and availability

- Recessions can be associated with more binge drinking in some countries
- Controls on alcohol price and availability e.g. minimum price per unit of alcohol; taxes
- Restrictions on advertising
- Brief interventions in primary care

Scottish ministers win court battle over minimum alcohol pricing

Whisky industry loses first round of legal fight against minimum pricing law in landmark case watched closely by other EU states

Severin Carrell and Denis Campbell

The Guardian, Friday 3 May 2013 17.39 BST

Jump to comments (165)



The Scottish government wants to set a minimum price for alcohol at 50p a unit to help it tackle alcohol abuse across the country. Photograph: Jeff J Mitchell/Getty

Strengthening social capital

- Social capital can be defined in different ways, but in general terms covers the resources available to individuals and society provided by social relationships or social networks.
- Social networks, as represented by trade unions, religious congregations and sport clubs, seem to constitute a safety net against the adverse effect of rapid macroeconomic changes (Stuckler et al 2009)
- Participation in group activities and greater levels of perceived helpfulness within communities have been associated with better levels of mental health (Han et al 2013)

Multi-level suicide prevention programmes



Example: OSPI - Optimising Suicide Prevention Implementation Programme

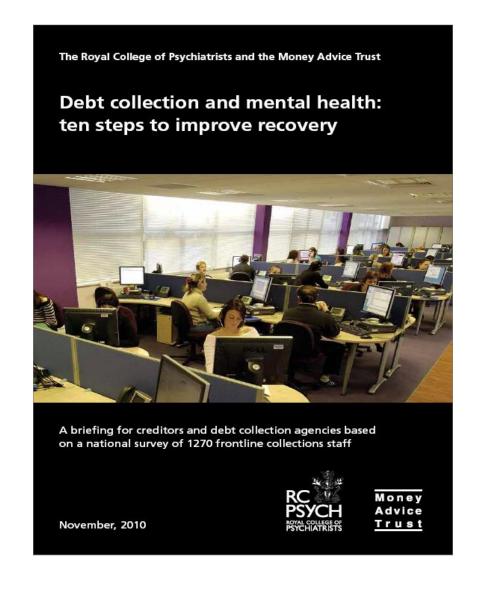
Focused on approach developed by Nuremberg Alliance Against Depression

Awareness raising on depression and risk of suicide, coupled with support; responsible media coverage of suicide

Plus fifth level on liaising with local authorities to restrict access to means where feasible;

Debt relief

- Help to manage debts can improve mental health
- In Sweden people in high debt granted some debt relief had better mental health (Enforcement Authority of Sweden, 2009)
- Access to debt management services in England associated with improved general health and optimism and reduced anxiety. (Williams & Sansom 2007)
- Access to microcredit; not for profit debt support agenci
- Scope for looking at reform of bankruptcy laws



Working with the financial industry:

Developing written guidance for creditors on dealing with customers with mental health needs

Providing frontline staff with basic training

Chris Fitch and Ryan Davey Royal College of Psychiatrists www.rcpsych.ac.uk/recovery Important to make an economic case for investment in services to support mental health

Important to make economic case

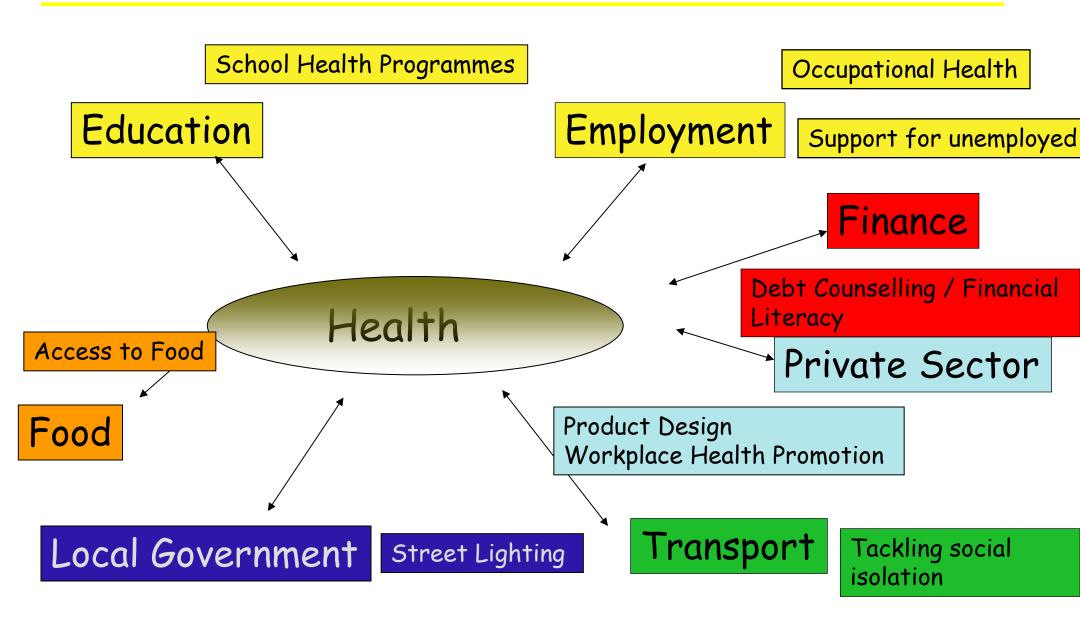
Policymakers interested in cost impact as well as effectiveness

Do improvements in outcomes justify investment?

But can be improved outcomes for greater investment

Make case across sectors: impacts fall on many sectors, not just health / social welfare

Health/ non-Health Sector Interfaces









Mental health promotion and mental illness prevention:

The economic case

Martin Knapp, David McDaid and Michael Parsonage (editors)

Personal Social Services Research Unit, London School of Economics and Political Science

April 2011

Review of 15 potential actions for promotion and prevention

Calculation of return on investment if implemented at England level

Review of effectiveness literature

Local cost data attached

Decision analytical models constructed

1 year, 5 year and 10 year time frames where feasible

Report published by the Department of Health, London



Net Return on Investment

De-	NHS	Other public sector	Non-public sector	Total				
Early identification and intervention as soon as mental disorder arises								
Early intervention for conduct disorder	1.08	1.78	5.03	7.89				
Health visitor interventions to reduce postnatal depression	0.40	_	0.40	0.80				
Early intervention for depression in diabetes	0.19	0	0.14	0.33				
Early intervention for medically unexplained symptoms ^b	1.01	0	0.74	1.75				
Early diagnosis and treatment of depression at work	0.51	_	4.52	5.03				
Early detection of psychosis	2.62	0.79	6.85	10.27				
Early intervention in psychosis	9.68	0.27	8.02	17.97				
Screening for alcohol misuse	2.24	0.93	8.57	11.75				
Suicide training courses provided to all GPs	80.0	0.05	43.86	43.99				
Suicide prevention through bridge safety barriers	1.75	1.31	51.39	54.45				
Promotion of mental health and prevention of mental disorder								
Prevention of conduct disorder through social and emotional learning programmes	9.42	17.02	57.29	83.73				
School-based interventions to reduce bullying	0	o	14.35	14.35				
Workplace health promotion programmes	_	_	9.69	9.69				
Addressing social determinants and consequences of mental disorder								
Debt advice services	0.34	0.58	2.63	3.55				
Befriending for older adults	0.44	-	_	0.44				

Is there an economic case for investing in measures to tackle/prevent unmanageable debt?

Debt advice and counselling services

Target

General population without mental health problems who at risk of unmanageable debt

Intervention Debt advice services, provided on face to face, telephone or internet basis

Outcome evidence

Unmanageable debt increased risk of developing depression/anxiety disorders by 33% in gen pop (Skapinakis et al 2006). 56% of face to face service alleviate unmanageable debt (Williams & Sansom 2007). 47% for telephone (Pleasance & Balmer 2007).

Economic pay-offs

Avoidance of costs to health and social care services; legal system; productivity losses; local economy

Findings

Telephone/ web cost saving from public purse perspective in most scenarios; face to face most cost effective if 30% of costs recouped from creditors; face to face cost saving if productivity losses averted

Debt counselling services can play a role

 Supporting not-for-profit debt advice services may be prudent in time of econiomic crisis

	Year 1 (£)	Year 2 (£)	Year 3 (£)	Year 4 (£)	Year 5 (£)
Health and social services	151,512	-13,209	-13,017	-12,829	-12,643
Legal costs	-87,908	-	-	-	-
Productivity	-7,827	-100,128	-98,677	-97,426	-95,837
Net Cost- Benefit	55,777	-113,336	-111,694	-110,075	-108,480

Knapp, McDaid, Evans-Lacko, Fitch, King, 2011

Modelling long term cost effectiveness of suicide prevention in England









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April 2011

Report published by the Department of Health, London



Included model of the cost effectiveness of implementation of training primary care physicians, followed up by services for those identified at risk across England.

Over 10 years 700 suicides could be avoided /delayed

Repeat self harm events also averted

From health service perspective cost per life saved over 10 years: £29,235

From health service perspective cost per quality adjusted years of life saved: £2,924, respectively.

Cost saving if productivity losses averted included

McDaid, Park, Bonin, 2011

Net costs/payoffs for suicide prevention following suicide awareness training, compared with no intervention in England (2009 prices)

		NZ.	
	After 1 year (£m)	After 5 years (£m)	After 10 years (£m)
Health			
 Suicide awareness training 	8.1	8.1	8.1
 Suicide prevention measures 	1.8	7.2	12.5
– Emergency Treatment	-0.4	-0.9	-1.0
Police/coroner costs	-0.3	-0.5	-0.6
Total public services	9.2	14.0	19.0
Funerals	-0.5	-0.9	-1.2
Productivity losses	-186.2	-340.2	-416.8

-390.3

-567.8

-713.0

-1,040.1

-873.6

-1,272.6

McDaid, Park, Bonin, 2011

Intangible costs

Total

To Sum Up

 Many potential challenges for mental health from economic shocks; much knowledge on risk factors in different contexts

 There are challenges for the funding and organisation of mental health services - but also opportunities for reform

 There is evidence on the effectiveness and cost effectiveness of investment in services to protect mental health during times of economic uncertainty